

## Message Text

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ORIGIN OES-07

INFO OCT-01 AF-10 ARA-10 EA-10 EUR-12 ISO-00 L-03  
COME-00 SIG-03 MMO-01 OIC-02 IO-13 DLOS-09 NSF-01  
DODE-00 INT-05 CG-00 DOTE-00 CIAE-00 INR-10  
NSAE-00 PA-01 ICA-11 SP-02 /111 R

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APPROVED BY OES/OFA/OCA:RTSCULLY, ACTING  
EUR/RPE:MR. SALISBURY (SUBS)  
ARA/RPP:MR. FINAN (SUBS)  
EA/RA:MS. MCNUTT (SUBS)  
AF/S:MR. TAYLOR (SUBS)  
L/OES:MR. COLSON  
NOAA:MR. WALLACE

-----088386 070512Z /23

R 062109Z JUN 78  
FM SECSTATE WASHDC  
TO AMEMBASSY BRUSSELS  
AMEMBASSY BUENOS AIRES  
AMEMBASSY CANBERRA  
AMEMBASSY LONDON  
AMEMBASSY MOSCOW  
AMEMBASSY OSLO  
AMEMBASSY PARIS  
AMCONSUL CAPE TOWN  
AMEMBASSY SANTIAGO  
AMEMBASSY TOKYO  
AMEMBASSY WARSAW  
AMEMBASSY WELLINGTON  
INFO AMEMBASSY PRETORIA

C O N F I D E N T I A L STATE 142980

E.O. 11652:GDS

TAGS: XV, TGEN, EFIS  
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SUBJECT: ANTARCTIC MARINE LIVING RESOURCES NEGOTIATIONS

1. SUMMARY: ADDRESSEES ARE REQUESTED TO MAKE APPROACH TO  
HOST GOVERNMENTS REGARDING UPCOMING NEGOTIATIONS ON ANTARC-  
TIC MARINE LIVING RESOURCES (TO TAKE PLACE IN BUENOS AIRES,  
JULY 17-28). PURPOSE OF APPROACH IS TO ALERT HOST GOVERN-

MENTS TO FACT THAT U.S. DELEGATION TO BUENOS AIRES MEETING INTENDS TO FLOAT SPECIFIC PROPOSALS FOR INTERIM MEASURES TO APPLY BETWEEN CONCLUSION OF A CONVENTION AND ITS ENTRY INTO FORCE. WE HOPE THAT OTHER DELEGATIONS WILL BE IN POSITION TO DISCUSS INTERIM MEASURES IN DETAIL IN BUENOS AIRES. THIS CABLE INCLUDES AN AIDE-MEMOIRE CONTAINING U.S. APPROACH FOR DELIVERY TO HOST GOVERNMENTS. END SUMMARY.

2. DELEGATIONS FROM THE THIRTEEN COUNTRIES WHICH ARE CONSULTATIVE PARTIES TO THE ANTARCTIC TREATY WILL MEET IN BUENOS AIRES JULY 17-28, TO CONTINUE NEGOTIATIONS ON A CONVENTION FOR THE CONSERVATION OF ANTARCTIC MARINE LIVING RESOURCES. THE BUENOS AIRES MEETING, TECHNICALLY A RESUMED SESSION OF THE SPECIAL CONSULTATIVE MEETING WHICH TOOK PLACE IN CANBERRA, FEBRUARY 27-MARCH 17, 1978, WILL HAVE BEFORE IT AS A NEGOTIATING TEXT AN INFORMAL DRAFT

CONVENTION PREPARED BY THE CHAIRMAN OF THE CANBERRA MEETING. THE U.S. CONSIDERS THE DRAFT AN EXCELLENT BASIS FOR NEGOTIATIONS THOUGH THERE ARE SEVERAL ISSUES TO BE RESOLVED IN THAT TEXT. THERE IS AN ADDITIONAL ISSUE, HOWEVER, REGARDING POSSIBLE INTERIM MEASURES WHICH WAS NOT THE SUBJECT OF FORMAL DISCUSSION IN CANBERRA AND CONSIDERATION OF WHICH THE U.S. BELIEVES SHOULD BEGIN IN BUENOS AIRES.  
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3. MORE SPECIFICALLY, THE U.S. BELIEVES THAT THE ANTARCTIC MARINE LIVING RESOURCES NEGOTIATIONS SHOULD AIM NOT ONLY AT AGREEMENT ON AN ACCEPTABLE CONVENTION BUT ALSO AT AGREEMENT ON INTERIM MEASURES TO APPLY IN THE PERIOD BETWEEN SIGNATURE OF THE CONVENTION AND ITS ENTRY INTO FORCE. SUCH MEASURES WOULD BE DESIGNED TO ENSURE CONSERVATION, INCLUDING RATIONAL USE, OF THE RESOURCES UNTIL THE REGIME BECAME OPERATIVE AND TO FACILITATE THE WORK OF THE REGIME BY PROVIDING FOR THE COMMENCEMENT OF COLLECTION AND EXCHANGE OF NECESSARY DATA. THE U.S. BELIEVES THAT DISCUSSION OF SUCH INTERIM MEASURES SHOULD BE INITIATED IN BUENOS AIRES AND WILL HAVE SPECIFIC PROPOSALS TO MAKE THERE. SINCE THE ISSUE OF INTERIM MEASURES WAS NOT DISCUSSED IN CANBERRA, AND IN ORDER THAT OTHER CONSULTATIVE PARTY DELEGATIONS BE IN A POSITION TO RESPOND TO OUR PROPOSALS, WE WISH TO INFORM THE HOST GOVERNMENTS THAT WE WILL BE MAKING AN INITIATIVE ON INTERIM MEASURES AND ALERT THEM TO THE ELEMENTS OF THESE PROPOSALS.

4. EMBASSIES, THEREFORE, ARE REQUESTED TO CONTACT APPROPRIATE HOST GOVERNMENT OFFICIALS AND DELIVER AIDE-MEMOIRE,

THE TEXT OF WHICH FOLLOWS IN PARAGRAPH 5 BELOW.

5. BEGIN TEXT: "THE UNITED STATES LOOKS FORWARD TO CONTINUATION OF THE NEGOTIATIONS ON A CONVENTION ON THE CONSERVATION OF ANTARCTIC MARINE LIVING RESOURCES WHICH WILL TAKE PLACE IN BUENOS AIRES, JULY 17-28. THE UNITED STATES IS HOPEFUL THAT THE MOMENTUM TOWARD SUCCESSFUL CONCLUSION OF THE NEGOTIATIONS, ACHIEVED IN CANBERRA, WILL BE MAINTAINED AND IS PREPARED TO DO ITS PART TO CONTRIBUTE TO THE SUCCESS OF THE BUENOS AIRES MEETING.

THE INFORMAL DRAFT CONVENTION ON THE CONSERVATION OF ANTARCTIC LIVING RESOURCES, PREPARED BY THE CHAIRMAN OF THE CANBERRA SPECIAL CONSULTATIVE MEETING REPRESENTS A CONFIDENTIAL

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GOOD BASIS FOR NEGOTIATION AND THE UNITED STATES LOOKS FORWARD TO DISCUSSING THE OUTSTANDING ISSUES IN THAT TEXT. THERE IS ONE ADDITIONAL ISSUE--THE QUESTION OF INTERIM MEASURES WHICH WOULD APPLY IN THE PERIOD BETWEEN CONCLUSION OF A CONVENTION AND ITS ENTRY INTO FORCE--WHICH

RECEIVED LITTLE ATTENTION, AND UNDERSTANDABLY SO, IN CANBERRA. THE U.S. BELIEVES, HOWEVER, THAT IT WOULD BE APPROPRIATE TO INITIATE DISCUSSIONS OF SUCH POSSIBLE MEASURES AT THE UPCOMING MEETING IN BUENOS AIRES. IN THIS REGARD THE U.S. RECALLS THAT PART II OF RECOMMENDATION IX-2, OF THE NINTH CONSULTATIVE MEETING, SETS FORTH GENERAL INTERIM GUIDELINES ON THE HARVESTING OF ANTARCTIC MARINE LIVING RESOURCES AND CALLS FOR THE ELABORATION OF MORE DETAILED GUIDELINES.

THE U.S. BELIEVES THAT THE TARGET, ALSO SET FORTH IN RECOMMENDATION IX-2, OF CONCLUDING IN 1978 A CONVENTION ON THE CONSERVATION OF ANTARCTIC MARINE LIVING RESOURCES CAN BE ACHIEVED AND IT IS IMPORTANT THAT SUCH A CONVENTION ENTER INTO FORCE AS SOON AS POSSIBLE AFTER ITS CONCLUSION. THUS, THE SIGNATORIES TO THE CONVENTION TO CONSERVE ANTARCTIC MARINE LIVING RESOURCES SHOULD AGREE UPON INTERIM MEASURES TO PROVIDE FOR CONSERVATION, INCLUDING RATIONAL USE OF THOSE RESOURCES, IN THE PERIOD PRIOR TO ENTRY INTO FORCE OF THE CONVENTION AND TO FACILITATE THE EFFECTIVE OPERATION OF THE REGIME ONCE THE CONVENTION IS IN FORCE. CONSIDERATION OF INTERIM MEASURES SHOULD BEGIN AT THE BUENOS AIRES MEETING AND THE UNITED STATES INTENDS TO MAKE SPECIFIC PROPOSALS REGARDING INTERIM MEASURES THERE.

THESE PROPOSALS WILL INCLUDE THE FOLLOWING ELEMENTS:  
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-- AGREEMENT BETWEEN THE SIGNATORIES TO OBSERVE THE  
CONSERVATION STANDARD IN THE INTERIM PERIOD;

-- AGREEMENT BETWEEN THE SIGNATORIES TO OBSERVE  
CEILINGS ON THE HARVEST OF KRILL AND PERHAPS OTHER SPECIES  
IN THE INTERIM PERIOD;

-- AGREEMENT BETWEEN THE SIGNATORIES TO EXCHANGE  
AVAILABLE SCIENTIFIC AND CATCH AND EFFORT DATA IN THE  
INTERIM PERIOD;

-- ESTABLISHMENT OF A MEANS OF CONTINUING COORDINA-  
TION AND COOPERATION IN THE COLLECTION AND EXCHANGE OF  
DATA WHICH WOULD FACILITATE THE EFFECTIVE COMMENCEMENT OF  
THE WORK OF THE SCIENTIFIC COMMITTEE PROVIDED BY THE  
CONVENTION ONCE THE CONVENTION IS IN FORCE.

THE U.S. DELEGATION LOOKS FORWARD TO DISCUSSION OF  
ITS INTERIM MEASURES PROPOSALS, AS WELL AS THE OTHER  
ISSUES THAT ARE INVOLVED IN THE DRAFT CONVENTION, WITH  
THE DELEGATION OF (INSERT HOST GOVERNMENT) IN THE UPCOMING

BUENOS AIRES MEETING." END OF TEXT. VANCE

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## Message Attributes

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**Channel Indicators:** n/a  
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**Draft Date:** 06 jun 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
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**Disposition Approved on Date:**  
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**TAGS:** TGEN, EFIS, XV  
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